Jesse C. Trentadue (#4961) Michael W. Homer (#1535) Sarah Jenkins (#15640) SUITTER AXLAND, PLLC 8 East Broadway, Suite 200

Salt Lake City, UT 84111 Telephone: (801) 532-7300 Facsimile: (801) 532-7355 E-Mail: jesse32@sautah.com E-Mail: mhomer@sautah.com E-Mail: sjenkins@sautah.com

Attorneys for Davis County Defendants

UNITED STATES DISTRICT COURT DISTRICT OF UTAH, CENTRAL DIVISION

:

SUSAN JOHNSON, for herself and on behalf of minor child X.H., MR. HAYES, and the ESTATE OF GREGORY HAYES,

Plaintiffs,

DAVIS COUNTY, SHERIFF TODD RICHARDSON, DANIEL LAYTON, JOHN DOES 1-5,

Defendants.

DAVIS COUNTY DEFENDANTS'
ANSWER TO AMENDED
COMPLAINT

Civil No. 2:18-cv-00080-DB

Judge Dee Benson

COME NOW Davis County, Utah, Davis County Sheriff Todd Richardson, and Daniel Layton (collectively "Davis County Defendants") by way of *Answer* to Plaintiffs' *Amended Complaint*. However, unless specifically admitted every allegation contained in the *Amended Complaint* is denied.

¹ Dkt. 27.

RESPONSE TO JURISDICTION and VENUE

- 1. Admit that the Court has jurisdiction over Plaintiffs' federal and state civil rights clams. However, Davis County Defendants deny the remaining allegations contained in this paragraph.
 - 2. Admitted.
- 3. Admit that the Court has jurisdiction over Plaintiffs' federal and state civil rights clams. However, Davis County Defendants deny the remaining allegations contained in this paragraph.

RESPONSES TO PARTIES

- 4. Davis County Defendants are without sufficient knowledge or information to form a belief as to the truth or falsity of the allegations contained in this paragraph and, therefore, deny the same.
- 5. Davis County Defendants are without sufficient knowledge or information to form a belief as to the truth or falsity of the allegations contained in this paragraph and, therefore, deny the same.
- 6. Davis County Defendants are without sufficient knowledge or information to form a belief as to the truth or falsity of the allegations contained in this paragraph and, therefore, deny the same.
- 7. Davis County Defendants are without sufficient knowledge or information to form a belief as to the truth or falsity of the allegations contained in this paragraph and,

therefore, deny the same.

- 8. Davis County Defendants admit that Susan Johnson is a Plaintiff in this case and that she has also sued on behalf of the Estate of Gregory Hayes. However, Davis County Defendants deny the remaining allegations contained in this paragraph.
 - 9. Admitted.
- 10. Davis County Defendants admit that Todd Richardson was the Davis County Sheriff and that he is a resident of Davis County, Utah. However, Davis County Defendants deny the remaining allegations contained in this paragraph.
- 11. Davis County Defendants admit that Daniel Layton is a nurse at the Davis County Jail and that one of his responsibilities as a nurse is providing medical care to inmates. However, Davis County Defendants deny the remaining allegations contained in this paragraph
- 12. This paragraph does not require a response. However, if a response is required, Davis County Defendants deny the allegations.
- 13. Paragraph 13 calls for a legal conclusion to which no response is required. However, if a response is required, Davis County Defendants deny the allegations contained in this paragraph.

RESPONSE TO GENERAL ALLEGATIONS

- Davis County Defendants admit that Mr. Hayes was arrested multiple times involving charges for possession or use of controlled substances, driving while under the influence, and intoxication. Davis County Defendants are without sufficient knowledge or information to form a belief as to the truth or falsity of the remaining allegations contained in this paragraph and, therefore, deny the same.
- 12. Davis County Defendants admit that Mr. Hayes was booked into the Davis County Jail and that records show that Mr. Hayes was booked into the Jail on October 19, 2017 for possession or use of a controlled substance, intoxication, and retail theft. However, Davis County Defendants deny the remaining allegations contained in this paragraph.
- 13. Davis County Defendants admit that Mr. Hayes filled out the medical intake form stating he was under the influence of his physician prescribed anxiety medication.

 However, Davis County Defendants deny the remaining allegations contained in this paragraph.
- 14. Davis County Defendants admit that Mr. Hayes filled out the medical intake form stating he was under the influence of his physician prescribed anxiety medication.

 However, Davis County Defendants deny the remaining allegations contained in this

² The paragraph numbering begins again at 11.

paragraph.

- 15. Davis County Defendants admit that Mr. Hayes was picked up by a family member. Davis County Defendants, however, are without sufficient knowledge or information to form a belief as to the truth or falsity of the remaining allegations contained in this paragraph and, therefore, deny the same.
- 16. Davis County Defendants admit that Mr. Hayes was released on December 13, 2017. Davis County Defendants, however, are without sufficient knowledge or information to form a belief as to the truth or falsity of the remaining allegations contained in this paragraph and, therefore, deny the same.
- 17. Davis County Defendants admit that Mr. Hayes' property was returned to him upon release. Davis County Defendants, however, deny the remaining allegations contained in this paragraph.
 - 18. Denied.
- 19. Davis County Defendants are without sufficient knowledge or information to form a belief as to the truth or falsity of the allegations contained in this paragraph and, therefore, deny the same.
- 20. Davis County Defendants are without sufficient knowledge or information to form a belief as to the truth or falsity of the allegations contained in this paragraph and, therefore, deny the same.
 - 21. Davis County Defendants are without sufficient knowledge or information

to form a belief as to the truth or falsity of the allegations contained in this paragraph and, therefore, deny the same.

- 22. Davis County Defendants are without sufficient knowledge or information to form a belief as to the truth or falsity of the allegations contained in this paragraph and, therefore, deny the same.
- 23. Davis County Defendants are without sufficient knowledge or information to form a belief as to the truth or falsity of the allegations contained in this paragraph and, therefore, deny the same.
- 24. Davis County Defendants are without sufficient knowledge or information to form a belief as to the truth or falsity of the allegations contained in this paragraph and, therefore, deny the same.
- 25. Davis County Defendants are without sufficient knowledge or information to form a belief as to the truth or falsity of the allegations contained in this paragraph and, therefore, deny the same.
- 26. Davis County Defendants are without sufficient knowledge or information to form a belief as to the truth or falsity of the allegations contained in this paragraph and, therefore, deny the same.
- 27. Denied. However, Davis County Defendants admit that Andrew Hayes called and spoke with Agent John Herndon who advised Andrew to call 911; that Mr. Gregory Hayes declined treatment; and that Officer Herndon had the Clearfield Officers

transport Mr. Gregory Hayes back to the County Jail.

- 28. Denied. However, Davis County Defendants admit that Andrew Hayes called the Jail and spoke with Agent John Herndon who advised Andrew to call 911; that Mr. Gregory Hayes declined treatment; and that Officer Herndon had the Clearfield Officers transport Mr. Gregory Hayes back to the County Jail. Davis County Defendants, however, deny the remaining allegations contained in this paragraph.
- 29. Davis County Defendants admit that Mr. Gregory Hayes was booked into Jail on December 13, 2017. Davis County Defendants, however, deny the remaining allegations contained in this paragraph.
 - 30. Denied.
- 31. Davis County Defendants admit that Davis County Jail knew Mr. Gregory Hayes was brought to the Jail on a drug court hold. Davis County Defendants, however, deny the remaining allegations contained in this paragraph.
- 32. Denied. However, Davis County Defendants admit that any inmate booked into the Davis County Jail is processed and required to fill out the Intake Screening forms.
- 33. Davis County Defendants are without sufficient knowledge or information to form a belief as to the truth or falsity of the allegations contained in this paragraph and, therefore, deny the same.
 - 34. Denied.
 - 35. Davis County Defendants admit that a urinalysis test was requested and that

Mr. Hays was either refused and/or was unable to provide a urine sample for the test.

Davis County Defendants, however, deny the remaining allegations in this paragraph.

- 36. Davis County Defendants admit that Mr. Hayes was placed in cell number5. Davis County Defendants, however, deny the remaining allegations contained in this paragraph.
- 37. Davis County Defendants admit that although Mr. Gregory Hayes was not placed on a medical watch but, instead, was placed in a holding cell so that the Jail staff could observed him more often. Davis County Defendants, however, deny the remaining allegations contained in this paragraph.
 - 38. Admitted.
- 39. Davis County Defendants admit that Nurse Layton was called to check Mr. Hayes' vitals. Davis County Defendants, however, deny the remaining allegations contained in this paragraph.
- 40. Davis County Defendants admit that Nurse Layton took Mr. Hayes' vitals, and that they were within normal limits. Davis County Defendants, however, deny the remaining allegations contained in this paragraph.
- 41. Davis County Defendants admit that Nurse Layton attempted to speak with Mr. Hayes. Davis County Defendants, however, deny the remaining allegations contained in this paragraph.
 - 42. Davis County Defendants admit that Nurse Layton turned Mr. Gregory on

his side to assist with his heavy breathing after finding out that Mr. Hayes suffered from sleep apnea. Davis County Defendants, however, deny the remaining allegations contained in this paragraph.

- 43. Davis County Defendants admit that Mr. Hayes was breathing heavy and that Nurse Layton was called to take his vitals. Davis County Defendants, however, deny the remaining allegations contained in this paragraph.
- 44. Davis County Defendants admit that Mr. Hayes was breathing heavy and that Nurse Layton took his vital signs which were within normal limits. Davis County Defendants, however, deny the remaining allegations contained in this paragraph.
- 45. Davis County Defendants admit that Nurse Layton attempted to speak with Mr. Hayes. Davis County Defendants, however, deny the remaining allegations contained in this paragraph.
- 46. Davis County Defendants admit that Nurse Layton took Mr. Hayes' vitals and that they were within normal limits. Davis County Defendants, however, deny the remaining allegations contained in this paragraph.
- 47. Davis County Defendants admit that Nurse Layton turned Mr. Gregory on his side to assist with his heavy breathing after finding out that Mr. Hayes suffered from sleep apnea. Davis County Defendants, however, deny the remaining allegations contained in this paragraph.
 - 48. Davis County Defendants admit that Mr. Gregory Hayes was found

unresponsive in his cell and that a call for emergency services was made. Davis County Defendants, however, deny the remaining allegations contained in this paragraph.

- 49. Davis County Defendants admit that at approximately 5:30 a.m. Davis
 County Paramedics arrived and relieved and replaced the Jail officers who were
 performing chest compressions, that the EMTs continued chest compressions and then
 placed a King Tube in Mr. Gregory Hayes' airway at which time Farmington Fire arrived
 and placed Mr. Gregory Hayes on a gurney and transported him to the hospital; and that
 he was eventually pronounced dead. Davis County Defendants, however, deny the
 remaining allegations contained in this paragraph.
- 50. Davis County Defendants admit that the Medical Examiner's Office performed an examination of Mr. Hayes' body, and determined that Mr. Hayes died of mixed drug toxicity. Davis County Defendants, however, deny the remaining allegations contained in this paragraph.
 - 51. Denied.
- 52. Davis County Defendants admit that the Davis County Jail has policies addressing the acceptance of inmates who are displaying signs of drug or alcohol abuse and/or withdrawal from drugs and/or alcohol. Davis County Defendants, however, deny the remaining allegations contained in this paragraph.
- 53. Davis County Defendants admit that the Davis County Jail has policies addressing the acceptance of inmates who are displaying signs of drug or alcohol abuse

and/or withdrawal from drugs and/or alcohol. Davis County Defendants, however, deny the remaining allegations contained in this paragraph.

- 54. Davis County Defendants admit that the Davis County Jail has policies addressing the acceptance of inmates who are displaying signs of drug or alcohol abuse and/or withdrawal from drugs and/or alcohol. Davis County Defendants, however, deny the remaining allegations contained in this paragraph.
- 55. Davis County Defendants admit that the Davis County Jail has policies addressing the acceptance of inmates who are displaying signs of drug or alcohol abuse and/or withdrawal from drugs and/or alcohol. Davis County Defendants, however, deny the remaining allegations contained in this paragraph.
 - 56. Denied.

RESPONSE TO FIRST CAUSE OF ACTION

(Deliberate Indifference to Gregory's 8th and/or 14th Amendment Rights - Failure to Provide Proper Medical Care (Cognizable under 42 U.S.C. § 1983)

- 32.3 Davis County Defendants incorporate by reference their responses to the preceding paragraphs.
- 33. Davis County Defendants admit that Daniel Layton is a nurse at the Davis County Jail and that one of his responsibilities as a nurse is to provide medical care to inmates.

³ The *Amended Complaint* is renumbered beginning at 32.

- 34. Denied.
- 35. Denied.
- 36. Denied.
- 37. Davis County Defendants admit that Nurse Layton repeatedly took Mr. Hayes' vitals and that they were within normal limits. Davis County Defendants, however, deny the remaining allegations contained in this paragraph.
 - 38. Admitted.
- 39. Davis County Defendants admit that Nurse Layton turned Mr. Gregory on his side to assist with his heavy breathing after finding out that Mr. Hayes suffered from sleep apnea. Davis County Defendants, however, deny the remaining allegations contained in this paragraph.
 - 40. Denied.
- 41. Davis County Defendants admit that Nurse Layton repeatedly took Mr.

 Hayes' vitals and that they were always within normal limits. Davis County Defendants, however, deny the remaining allegations contained in this paragraph.
 - 42. Admitted.
- 43. Davis County Defendants admit that Nurse Layton turned Mr. Gregory on his side to assist with his heavy breathing after finding out that Mr. Hayes suffered from sleep apnea. Davis County Defendants, however, deny the remaining allegations contained in this paragraph.

- 44. Denied.
- 45. The allegations in this paragraph are directed to another party. To the extent this paragraph alleges wrongdoing by Davis County Defendants, such allegations are denied.
- 46. The allegations in this paragraph are directed to another party. To the extent this paragraph alleges wrongdoing by Davis County Defendants, such allegations are denied.
 - 47. Denied.
 - 48. Denied.
- 49. Davis County Defendants deny that they acted with indifference or reckless disregard for the health, safety, and life of Mr. Gregory Hayes. Davis County Defendants admit that Plaintiffs requested punitive damages in the *Amended Complaint*, however, Davis County Defendants deny Plaintiffs are entitled to any punitive damages.

RESPONSE TO SECOND CAUSE OF ACTION

Failure to Train and/or Supervise in Violation of the 8th and 14th Amendments Constitutional Depravation of Constitutional Rights Pursuant to 42 U.S.C. § 1983 (Cognizable under 42 U.S.C. §1983)

- 50. Davis County Defendants incorporate by reference their responses to the preceding paragraphs.
- 51. This paragraph calls for a legal conclusion to which no response is required.

 To the extent a response is required, Davis County Defendants, however, deny the

allegations in this paragraph.

- 52. This paragraph does not require a response. However, if a response is required, Davis County Defendants deny the allegations.
- 53. This paragraph calls for a legal conclusion to which no response is required. To the extent a response is required, Davis County Defendants admit that under certain circumstances County Sheriffs, such as Sheriff Richardson, may be liable for the violation of civil rights. Davis County Defendants, however, deny the remaining allegations contained in this paragraph.
- 54. Davis County Defendants specifically deny that they acted with indifference or reckless disregard for the health, safety, and life of Mr. Gregory Hayes. Davis County Defendants also deny the remaining allegations contained in this paragraph.
- 55. Davis County Defendants admit that inmates are sometimes under the influence of drugs when booked into jail and that the County has an intake form that requests the medications and/or drugs the inmate is under the influence of. Davis County Defendants, however, deny the remaining allegations contained in this paragraph.
 - 56. Denied.
- 57. Davis County Defendants specifically deny that they acted with indifference or reckless disregard for the health, safety, and life of Mr. Gregory Hayes. Davis County Defendants also deny the remaining allegations contained in this paragraph.
 - 58. Denied.

RESPONSE TO THIRD CAUSE OF ACTION

(Deprivation of Rights under Article I, Section 9, Utah Constitution Unnecessary Rigor in Confinement)

- 59. Davis County Defendants incorporate by reference their responses to the preceding paragraphs.
 - 60. Denied.
 - 61. Denied.
- 62. Denied. Davis County Defendants further allege that medical staff did examine and assess Mr. Gregory Hayes.
 - 63. Denied.
- 64. Denied. Davis County Defendants further allege that medical staff did examine and assess Mr. Gregory Hayes.
- 65. Denied. Davis County Defendants further allege that medical staff did examine and assess Mr. Gregory Hayes.
 - 66. Denied.
- 67. Denied. Davis County Defendants also deny that Mr. Hayes had any type of serious injury when he was booked into jail.

RESPONSE TO INJUNCTIVE RELIEF

68. Denied.

FIRST AFFIRMATIVE DEFENSE

Plaintiffs' *Amended Complaint* fails to state a claim, either in whole or in part, on which relief can be granted.

SECOND AFFIRMATIVE DEFENSE

Any State common-law claims that Plaintiffs may have are barred or otherwise limited by the *Governmental Immunity Act of Utah, Utah Code Ann.* § 63G-7-101 *et seq.* (2017), including but not limited to *Utah Code Ann.* §§ 63G-7-201, 63G-7-202, 63G-7-401, 63G-7-402, 63G-7-601, 63G-7-603, and 63G-7-604(2017). Plaintiffs' State common-law claims, if any, are also barred for failure to strictly comply with the *Notice* requirements of the *Governmental Immunity Act of Utah* contained in §§ 63G-7-401-63G-7-403 (2017) and/or the *Utah Medical Health Care Malpractice Act* contained in §78B-3-412.

THIRD AFFIRMATIVE DEFENSE

Any injury or damage that Plaintiffs may have sustained was solely caused or otherwise contributed to by the fault of Mr. Gregory Hayes and/or third persons not presently parties to this action. Consequently, the fault of Mr. Hayes and/or non-parties should be allocated pursuant to *Utah Code* §§78B-5-817 through 78B-5-823 (2013).

FOURTH AFFIRMATIVE DEFENSE

Plaintiffs' claims are barred by the Doctrines of Judicial Immunity, Quasi-Judicial

Immunity, Sovereign Immunity, Governmental Immunity, and Qualified Immunity.

FIFTH AFFIRMATIVE DEFENSE

Davis County Defendants were not the proximate cause of any injury to Mr.

Gregory Hayes and neither were they deliberately indifferent to Mr. Hayes' medical needs and/or condition.

SIXTH AFFIRMATIVE DEFENSE

Plaintiffs' punitive damages claims are contrary to public policy and unconstitutional under Fifth and Eighth Amendments of the U.S. Constitution and the following sections of the Constitution of the State of Utah: Article I, Sections 7, 9, 10, and 12.

SEVENTH AFFIRMATIVE DEFENSE

Plaintiffs' claims for special and/or punitive damages are unconstitutional as a violation of the Fourteenth Amendment of the *United States Constitution* and Article I Section 7 of the Utah Constitution.

EIGHTH AFFIRMATIVE DEFENSE

Plaintiffs' claims are barred by the doctrine of estoppel.

NINTH AFFIRMATIVE DEFENSE

Davis County Defendants reserve the right to supplement their *Affirmative Defenses*.

PRAYER

Wherefore, Davis County Defendants pray for *Judgment* against Plaintiffs as follows: (1) that Plaintiffs' *Amended Complaint* be dismissed with prejudice and that Plaintiffs take nothing thereby; (2) that Davis County Defendants recover their costs of suit including reasonable attorney's fees; and (3) that Davis County Defendants have such other and further relief as to the Court seems just and merited under the circumstances.

DATED this 10th day of April, 2019.

SUITTER AXLAND, PLLC

/s/ jesse c. trentadue

Jesse C. Trentadue Michael W. Homer Sarah Jenkins

Attorneys for Davis County Defendants

CERTIFICATE OF SERVICE

I hereby certify that on the 10th day of April, 2019, I electronically filed the foregoing document with the U.S. District Court for the District of Utah. Notice will automatically be electronically mailed to the following individual(s) who are registered with the U.S. District Court CM/ECF System:

Daniel M. Baczynski, Esq.
Tad D. Draper, Esq.
Law Offices of Tad D. Draper, P.C.
12339 South 800 East, Suite 101
Draper, Utah 84020
dbaczyn2@gmail.com
legaljustice3@gmail.com
Attorneys for Plaintiffs

/s/ jesse c. trentadue

T:\4000\4530\147\ANSWER TO AMENDED COMPLAINT.wpd